(Original Signature of Member)

111TH CONGRESS 1st Session



To increase access to adult education to provide for economic growth.

#### IN THE HOUSE OF REPRESENTATIVES

Mr. KENNEDY introduced the following bill; which was referred to the Committee on \_\_\_\_\_

### A BILL

To increase access to adult education to provide for economic growth.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Adult Education and

5 Economic Growth Act of 2009".

#### 6 SEC. 2. FINDINGS.

7 Congress finds the following:

8 (1) In order to remain competitive in today's9 global economy, the United States must reverse the

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trend of underinvestment in adult education and workforce development and empower its workforce through adequate resources and effective and innovative educational and workforce programs. Since 1979, investments in adult education and workforce development programs have declined in real terms by more than 70 percent.

8 (2) Current Federal adult basic education pro-9 grams serve less than 3,000,000 individuals a year. 10 Some States have experienced difficulties integrating 11 adult education public job training and career and 12 technical education programs that could help these 13 individuals meet specific industry demand while ad-14 vancing along a career path.

(3) In 2007, more than 25,000,000 adults age
18 through 64 had no high school credential. Every
year, 1 in 3 young adults-more than 1,200,000 people-drop out of high school. .

(4) Employers need highly-skilled workers to be
able to compete globally. Between 2004 and 2014,
24 of the 30 fastest-growing occupations are projected to demand workers with some form of postsecondary education or training. Yet nearly half of
the United States workforce has a high school diploma or less.

(5) Technology and globalization, coupled with
the unfolding economic recession, are rendering lowwage and low-skill workers particularly vulnerable.
Unemployment is highest among those without a college degree and has grown at a faster rate among
this group since the start of the economic recession
in December 2007.

(6) According to the Bureau of Labor Statis-8 9 tics, the unemployment rate for individuals age 25 10 and older who have less than a high school diploma 11 has risen from 7.5 percent in December 2007 to 12 14.8 percent in April 2009. The unemployment rate 13 for high school graduates with no college degree has 14 increased from 4.6 percent to 9.3 percent. The un-15 employment rate for high school graduates with 16 some college experience or an associate degree has 17 risen from 3.7 percent to 7.4 percent.

18 (7) The U.S. ranks 11th among OECD coun19 tries in percent of young adults with a high school
20 diploma—the only country in which younger adults
21 are less educated than the previous generation.

(8) In 2006, 18,400,000 adults spoke English
"less than very well", according to the United States
Census Bureau (2006 American Community Survey). Of these adults, 8,200,000 held no high school

- credential and 5,000,000 had completed high school
   but were not college or job ready.
- 3 (9) Although 88,000,000 adults ages 18 to 64
  4 have a high school diploma or less, or limited
  5 English proficiency, funding for programs authorized
  6 under the Workforce Investment Act of 1998 for
  7 adults, dislocated workers, and youth declined by
  8 about 12 percent between 2000 and 2007.
- 9 (10) According to the National Commission on 10 Adult Literacy, one in every 100 U.S. adults 16 and 11 older is in prison or jail in America. About 43 per-12 cent do not have a high school diploma or equiva-13 lent, and 56 have very low literacy skills. Ninety-five 14 percent of incarcerated individuals return to our 15 communities.
- 16 (11) In order to meet the needs of the work-17 force, there must be a strong connection between the 18 adult education and workforce development system, 19 in order to better meet the needs of limited English 20 proficient job seekers and those with basic skills de-21 ficiencies. For example, in program year 2006, less 22 than 11 percent of individuals who exited the title I 23 adult program under the Workforce Investment Act 24 of 1998 were co-enrolled in adult education.

1 (12) Workforce development programs, includ-2 ing adult education, throughout the Federal Govern-3 ment and the States are not aligned well, limiting 4 their capacity to leverage resources, to provide full 5 and appropriate access to services, and to provide 6 reliable and comparable data related to activities and 7 outcomes across the programs.

8 (13) In the current economic climate, it is im-9 perative that the United States invest in the edu-10 cation, training, and development of all workers in 11 the United States who are unemployed or under-12 employed, to help fill the labor demands of the 13 United States so that they do not look elsewhere to 14 find skilled workers.

#### 15 SEC. 3. PURPOSES.

16 The purposes of this Act are the following:

17 (1) To increase access substantially to adult
18 education, literacy, and workplace skills services for
19 adults who have limited basic skills, lack a high
20 school diploma or its equivalent, or are limited
21 English proficient.

(2) To create seamless pathways from adult
education and occupational skills development to
postsecondary education or training and workforce
development programs and services that help adult

learners persist throughout the pipeline from the
 lowest levels of basic literacy or English language
 proficiency to the achievement of a level of pro ficiency that will enable the adult learner to success fully transition to family-sustaining jobs in careers
 with the promise of advancement.

7 (3) To develop an adult education, literacy, and
8 work skills system that coordinates and integrates
9 adult education, literacy, and workplace skills serv10 ices with workforce development and postsecondary
11 education and training opportunities across agencies
12 and programs.

13 (4) To greatly improve outcomes for adults re-14 ceiving adult education, literacy, and workplace skills 15 services in terms of learning gains, acquisition of 16 basic workforce skills, accelerated learning, acquisi-17 tion of a high school diploma or its equivalent, or 18 successful transition to postsecondary education or 19 training or to family-sustaining jobs in the work-20 place.

## 1**TITLE I—WORKFORCE**2**INVESTMENT SYSTEMS**

#### 3 SEC. 101. DEFINITIONS.

4 Section 101 of the Workforce Investment Act of 1998
5 (29 U.S.C. 2801) is amended by adding at the end the
6 following:

7 "(54) INTEGRATED EDUCATION AND TRAIN-8 ING.—The term 'integrated education and training' 9 means training that combines education or training 10 for a specific occupation or occupational cluster with 11 English literacy instruction or other adult education, 12 literacy, and workplace skills activities, including 13 programs that provide for dual or concurrent enroll-14 ment.

15 "(55) CAREER PATHWAY.—The term 'career
16 pathway' means a high quality, rigorous, engaging
17 set of education, training, and workplace experiences
18 that—

"(A) align adult education, job training,
postsecondary education, or occupational training to create a pathway to attaining a recognized postsecondary education credential that
will qualify an individual for career advancement in projected employment opportunities
identified in the State plan under section 112;

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"(B) include advising and counseling to support the development of individual education and career plans; and

4 "(C) lead to a secondary school diploma or
5 its recognized equivalent (for individuals who
6 have not completed secondary school), a post7 secondary degree, a registered apprenticeship or
8 another recognized occupational certification, a
9 certificate, or a license.

"(56) WORKPLACE SKILLS.—The term 'workplace skills' means the combination of basic skills,
critical thinking skills, and self management skills
with competency in utilizing resources, using information, working with others, understanding systems,
working with technology, and other skills necessary
for success in the workplace.

17 **((57)** Registered APPRENTICESHIP PRO-18 GRAM.—The term 'registered apprenticeship pro-19 gram' means an industry skills training program at 20 the postsecondary level that combines technical and 21 theoretical training through structured on-the-job 22 learning with related instruction (in classrooms or 23 through distance learning) while an individual is em-24 ployed, working under the direction of qualified per-25 sonnel or a mentor, and earning incremental wage

1	increases aligned to enhanced job proficiency, result-
2	ing in the acquisition of a nationally recognized and
3	portable certificate, under a plan approved by the
4	Office of Apprenticeship or a State agency recog-
5	nized by the Department of Labor.".
6	SEC. 102. PURPOSE.
7	Section 106 of the Workforce Investment Act of 1998
8	(29 U.S.C. 2811) is amended by inserting "adult edu-
9	cation and" before "workforce investment systems".
10	SEC. 103. STATE WORKFORCE INVESTMENT BOARDS.
11	Section 111 of the Workforce Investment Act of 1998
12	(29 U.S.C. 2821) is amended—
13	(1) in subsection $(b)(1)(C)$ —
14	(A) in clause (vi)(II), by striking "and"
15	after the semicolon;
16	(B) by redesignating clause (vii) as clause
17	(viii); and
18	(C) by inserting after clause (vi) the fol-
19	lowing:
20	"(vii) the lead State agency officials
21	with responsibilities for the programs and
22	activities carried out under title II; and";
23	and

1	(2) in subsection $(d)(2)$ , by inserting "adult
2	education and" before "workforce investment sys-
3	tem".
4	SEC. 104. STATE PLAN.
5	Section 112 of the Workforce Investment Act of 1998
6	(29 U.S.C. 2822) is amended—
7	(1) in subsection (a), by inserting "and aligns
8	with the State plan described in section 224" before
9	the period at the end; and
10	(2) in subsection (b)—
11	(A) in paragraph (4)—
12	(i) in subparagraph (B), by inserting
13	"academic levels and" before "job skills";
14	(ii) in subparagraph (C), by striking
15	"and" after the semicolon;
16	(iii) in subparagraph (D), by striking
17	"State;" and inserting "State, including
18	education, training, and registered appren-
19	ticeship programs and their relationship to
20	such career opportunities and skills and
21	economic development needs; and"; and
22	(iv) by adding at the end the fol-
23	lowing:
24	"(E) the integrated education and training
25	activities that will be integrated and aligned

1	with workforce programs and services under
2	this title, and the State's efforts to increase the
3	number of participants concurrently enrolled in
4	adult education services under title II and
5	training and employment activities under this
6	title;".
7	(B) in paragraph (8)—
8	(i) in subparagraph $(A)(x)$ , by striking
9	"and" after the semicolon;
10	(ii) in subparagraph (B), by striking
11	the semicolon and inserting ", including
12	performance on the core indicators de-
13	scribed in section 212; and"; and
14	(iii) by adding at the end the fol-
15	lowing:
16	"(C) a description of any integrated data
17	systems used to track performance outcomes
18	over time for the participants in the programs
19	and activities described in subparagraph (A);";
20	(C) in paragraph (9), by striking "busi-
21	nesses and representatives of labor organiza-
22	tions" and inserting "businesses, representa-
23	tives of labor organizations, and representatives
24	of education and training (including adult edu-

1	cation providers, postsecondary education pro-
2	viders, and training providers)"; and
3	(D) in paragraph (17)(A)(iv), by adding ",
4	including individuals receiving services under
5	title II" after "disabilities)".
6	SEC. 105. LOCAL WORKFORCE INVESTMENT BOARDS.
7	Section $117(h)(2)(A)$ of the Workforce Investment
8	Act of 1998 (29 U.S.C. 2832(h)(2)(A)) is amended—
9	(1) in clause (v), by striking "and" after the
10	semicolon; and
11	(2) by inserting after clause (vi), the following:
12	"(vii) representatives of adult edu-
10	122
13	cation; and".
13 14	sec. 106. LOCAL PLAN.
	,
14	SEC. 106. LOCAL PLAN.
14 15	<b>SEC. 106. LOCAL PLAN.</b> Section 118(b)(1) of the Workforce Investment Act
14 15 16	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended—
14 15 16 17	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended— (1) in subparagraph (B), by striking "and"
14 15 16 17 18	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended— (1) in subparagraph (B), by striking "and" after the semicolon;
14 15 16 17 18 19	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended— (1) in subparagraph (B), by striking "and" after the semicolon; (2) in subparagraph (C), by inserting "aca-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended— (1) in subparagraph (B), by striking "and" after the semicolon; (2) in subparagraph (C), by inserting "aca- demic levels and" before "job skills"; and
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended— (1) in subparagraph (B), by striking "and" after the semicolon; (2) in subparagraph (C), by inserting "academic levels and" before "job skills"; and (3) by adding at the end the following:
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	SEC. 106. LOCAL PLAN. Section 118(b)(1) of the Workforce Investment Act of 1998 (29 U.S.C. 2833(b)(1)) is amended— (1) in subparagraph (B), by striking "and" after the semicolon; (2) in subparagraph (C), by inserting "academic levels and" before "job skills"; and (3) by adding at the end the following: "(D) the type and availability of workforce

1	business, job seeker, and worker needs, employ-
2	ment opportunities, and economic development
3	needs; and
4	"(E) the integrated education and training
5	activities that will be carried out under this title
6	or title II and the alignment of those activi-
7	ties.".
8	SEC. 107. USE OF FUNDS FOR YOUTH ACTIVITIES.
9	Section 129 of the Workforce Investment Act of 1998
10	(29 U.S.C. 2854) is amended—
11	(1) in subsection (a)—
12	(A) in paragraph (5), by striking "and"
13	after the semicolon;
14	(B) in paragraph (6), by striking the pe-
15	riod and inserting "; and"; and
16	(C) by adding at the end the following:
17	"(7) to provide opportunities for career path-
18	ways for eligible youth."; and
19	(2) in subsection (c)—
20	(A) in paragraph $(1)(C)$ —
21	(i) in clause (iii), by striking "and"
22	after the semicolon;
23	(ii) in clause (iv)(II), by striking the
24	period and inserting a semicolon; and

1	(iii) by adding at the end the fol-
2	lowing:
3	"(v) opportunities for career path-
4	ways; and
5	"(vi) for the completion of secondary
6	school, in appropriate cases."; and
7	(B) in paragraph (2)—
8	(i) in subparagraph (I), by striking
9	"and" after the semicolon;
10	(ii) in subparagraph (J), by striking
11	the period and inserting "; and"; and
12	(iii) by adding at the end the fol-
13	lowing:
14	"(K) dual enrollment opportunities.".
15	SEC. 108. USE OF FUNDS FOR EMPLOYMENT AND TRAINING
16	ACTIVITIES.
17	Section 134(d) of the Workforce Investment Act of
18	1998 (29 U.S.C. 2864(d)) is amended—
19	(1) in paragraph $(3)(A)(i)(I)$ , by striking "and
20	are unable to obtain employment through services
21	provided under paragraph (2)"; and
22	(2) in paragraph (4)—
23	(A) in subparagraph (A)(i), by striking
	$(\mathbf{H})$ in subparagraph $(\mathbf{H})(\mathbf{I})$ , by summing
24	"and who are unable to obtain or retain em-

1	(B) in subparagraph (D)—
2	(i) in clause (viii), by striking "and"
3	after the semicolon;
4	(ii) in clause (ix), by striking the pe-
5	riod and inserting "; and"; and
6	(iii) by adding at the end the fol-
7	lowing:
8	"(x) integration of adult education
9	and training."; and
10	(C) in subparagraph (G)(ii)—
11	(i) in subclause (II), by striking "or"
12	after the semicolon;
13	(ii) in subclause (III), by striking the
14	period and inserting "; or"; and
15	(iii) by adding at the end the fol-
16	lowing:
17	"(IV) the local board determines
18	that it would facilitate the training of
19	multiple individuals in high-demand
20	occupations; or
21	"(V) the local board determines
22	that it would facilitate the provision of
23	integrated education and training pro-
24	grams.".

1	SEC. 109. PERFORMANCE ACCOUNTABILITY SYSTEM.
2	Section $136(b)(2)(A)$ of the Workforce Investment
3	Act of 1998 (29 U.S.C. 2871(b)(2)(A)) is amended—
4	(1) in clause (i)—
5	(A) in the matter preceding subclause (I),
6	by striking "and (for participants who are eligi-
7	ble youth age 19 through 21) for youth activi-
8	ties authorized under section 129"; and
9	(B) in subclause (IV)—
10	(i) by inserting "and performance on
11	the core indicators described in section
12	212, as appropriate" after "recognized
13	equivalent"; and
14	(ii) by striking ", or by participants
15	who are eligible youth age $19$ through $21$
16	who enter postsecondary education, ad-
17	vanced training, or unsubsidized employ-
18	ment"; and
19	(2) in clause (ii)—
20	(A) in the matter preceding subclause (I),
21	by striking "(for participants who are eligible
22	youth age 14 through 18)";
23	(B) in subclause (I), by striking "and, as
24	appropriate, work readiness or occupational
25	skills" and inserting ", workplace skills, or oc-
26	cupation skills, as appropriate";

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1	(C) in subclause (II), by striking "and"
2	after the semicolon;
3	(D) in subclause (III), by striking the pe-
4	riod and inserting "; and"; and
5	(E) by adding at the end the following:
6	"(IV) performance on measures
7	described in subclauses (I), (II), and
8	(III) of clause (i) by youth 18 years
9	of age and older.".
10	SEC. 110. DEMONSTRATION AND PILOT PROJECTS.
11	Section $171(b)(1)$ of the Workforce Investment Act
12	of 1998 (29 U.S.C. 2916(b)(1)) is amended—
13	(1) in subparagraph (G), by striking "and"
14	after the semicolon;
15	(2) in subparagraph (H), by striking the period
16	and inserting a semicolon; and
17	(3) by adding at the end the following:
18	"(I) projects that assist low skill and lim-
19	ited English proficient workers to acquire the
20	basic, English, work readiness, and applied
21	technical or occupational skills through inte-
22	grated education and training programs to suc-
23	cessfully transition to postsecondary education,
24	workforce development, and employment in ca-
25	reer pathways; and

1 "(J) projects that test effective ways to de-2 velop comprehensive career pathways learning approaches that fully align adult education with 3 secondary education, postsecondary education, 4 5 including registered apprenticeship programs, 6 workforce development, and supportive service 7 activities, and with regional economic develop-8 ment strategies to meet the skill needs of exist-9 ing and emerging regional employers as well as 10 the needs of low skilled adults, helping adults, 11 especially those who are low skilled, to advance 12 through progressive levels of education and 13 training as quickly as possible and gain edu-14 cation and workforce skills of demonstrated 15 value to the labor market at each level.".

# 16 TITLE II—ADULT EDUCATION, 17 LITERACY, AND WORKPLACE 18 SKILLS

#### 19 SEC. 201. PURPOSE.

20 Section 202 of the Adult Education and Family Lit21 eracy Act (20 U.S.C. 9201) is amended—

(1) in paragraph (1), by inserting "and postsecondary education or training" after "self-sufficiency";

1	(2) in paragraph (2), by striking "and" after
2	the semicolon;
3	(3) in paragraph (3)—
4	(A) by inserting "and transition to postsec-
5	ondary education and career pathways" after
6	"education"; and
7	(B) by striking the period and inserting ";
8	and"; and
9	(4) by adding at the end the following:
10	"(4) assist adults with limited English pro-
11	ficiency in improving their reading, writing, speak-
12	ing, listening, and comprehension skills in English
13	and mathematical skills and acquiring an under-
14	standing of the American system of government, in-
15	dividual freedom, and the responsibilities of citizen-
16	ship.".
17	SEC. 202. DEFINITIONS.
18	(a) IN GENERAL.—Section 203 of the Adult Edu-
19	cation and Family Literacy Act (20 U.S.C. 9202) is
20	amended—
21	(1) by redesignating paragraphs (3), (4), (5),
22	(6), (7), (8), (9), (10), (11), (12), (13), (14), (15),
23	(16), (17),  and  (18),  as paragraphs  (4), (5), (6),
24	(7), (8), (9), (10), (11), (12), (15), (16), (17), (18),
25	(19), (20), and (21), respectively;

1	(2) by inserting after paragraph $(2)$ the fol-
2	lowing:
3	"(3) CAREER PATHWAY.—The term 'career
4	pathway' has the meaning given the term in section
5	101 of the Workforce Investment Act of 1998.";
6	(3) in paragraph $(6)$ , as redesignated by para-
7	graph $(1)$ —
8	(A) in the matter preceding subparagraph
9	(A), by inserting "an organization that has
10	demonstrated effectiveness in providing adult
11	education, literacy, and workplace skills activi-
12	ties that may include" after "means";
13	(B) in subparagraph (B), by striking "of
14	demonstrated effectiveness";
15	(C) in subparagraph (C), by striking "of
16	demonstrated effectiveness";
17	(D) in subparagraph (H), by striking
18	"and" after the semicolon;
19	(E) in subparagraph (I), by striking the
20	period and inserting "; and"; and
21	(F) by adding at the end the following:
22	"(J) a partnership between an entity de-
23	scribed in any of subparagraphs (A) through (I)
24	and an employer.";

1	(4) in paragraph (8), as redesignated by para-
2	graph $(1)$ —
3	(A) in the matter preceding subparagraph
4	(A)—
5	(i) by inserting "the economic pros-
6	pects for" after "sustainable changes in";
7	and
8	(ii) by inserting "and that better en-
9	able parents to support their children's
10	learning needs" after "a family";
11	(B) by redesignating subparagraphs (A)
12	through (D) as subparagraphs (B) through (E),
13	respectively; and
14	(C) by inserting before subparagraph (B),
15	as redesignated by subparagraph (B), the fol-
16	lowing:
17	"(A) Parent adult education, literacy, and
18	workplace skills activities that lead to readiness
19	for postsecondary education or training, career
20	advancement, and economic self-sufficiency.";
21	(5) by inserting after paragraph $(12)$ , as redes-
22	ignated by paragraph (1), the following:
23	((13) Integrated education and train-
24	ING.—The term 'integrated education and training'

has the meaning given the term in section 101 of the
 Workforce Investment Act of 1998.

3 "(14) INTEGRATED ENGLISH LITERACY AND 4 CIVICS EDUCATION PROGRAM.—The term 'integrated 5 English literacy and civics education program' 6 means programs of instruction designed to help an 7 individual of limited English proficiency achieve 8 competence in English through contextualized in-9 struction on the rights and responsibilities of citizen-10 ship, naturalization procedures, civic participation, 11 and United States history and Government to help 12 such an individual acquire the skills and knowledge 13 to become an active and informed parent, worker, 14 and community member."; and

15 (6) by adding at the end the following:

"(22) WORKPLACE SKILLS.—The term 'work-16 17 place skills' has the meaning given the term in sec-18 tion 101 of the Workforce Investment Act of 1998.". 19 (b) CONFORMING AMENDMENT.—Section 173A(b)(8) 20 of the Workforce Investment Act of 1998 (29 U.S.C. 21 2918a(b)(8)) is amended by striking "section 203(10) of 22 the Adult Education and Family Literacy Act (20 U.S.C. 9202(10))" and inserting "section 203(11) of the Adult 23 24 Education and Family Literacy Act (20 U.S.C. 9202(11))". 25

1	SEC. 203. AUTHORIZATION OF APPROPRIATIONS.
2	Section 205 of the Adult Education and Family Lit-
3	eracy Act (20 U.S.C. 9204) is amended to read as follows:
4	<b>"SEC. 205. AUTHORIZATION OF APPROPRIATIONS.</b>
5	"There are authorized to be appropriated to carry out
6	this title \$850,000,000 for fiscal year 2010 and such sums
7	as may be necessary for each succeeding fiscal year.".
8	SEC. 204. RESERVATION OF FUNDS; GRANTS TO ELIGIBLE
9	AGENCIES; ALLOTMENTS.
10	Section 211 of the Adult Education and Family Lit-
11	eracy Act (20 U.S.C. 9211) is amended—
12	(1) in subsection (a)—
13	(A) in paragraph (1), by striking
14	"\$8,000,000" and inserting "\$15,000,000";
15	(B) in paragraph (2)—
16	(i) by striking "1.5 percent" and in-
17	serting "1.25 percent";
18	(ii) by striking "\$8,000,000" and in-
19	serting "\$12,000,000"; and
20	(iii) by striking "and" after the semi-
21	colon;
22	(C) in paragraph (3), by striking the pe-
23	riod and inserting "; and"; and
24	(D) by adding at the end the following:
25	"(4) shall reserve 12 percent to carry out sec-
26	tion 244."; and

1	(2) in subsection (d), by striking paragraphs
2	(1) through (4) and inserting the following:
3	"(1)(A) is at least 16 years of age;
4	"(B) is beyond the age of compulsory school at-
5	tendance under the law of the State or outlying
6	area;
7	"(C) does not have a secondary school diploma
8	or its recognized equivalent; and
9	"(D) is not enrolled in secondary school; or
10	"(2) is an individual—
11	"(A) described in each of subparagraphs
12	(A), (B), and (D) of paragraph (1); and
13	"(B) who is limited English proficient.".
13 14	"(B) who is limited English proficient.". SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM.
14	SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM.
14 15	<b>SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM.</b> Section 212(b) of the Adult Education and Family
14 15 16	SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM. Section 212(b) of the Adult Education and Family Literacy Act (20 U.S.C. 9212(b)) is amended—
14 15 16 17	SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM. Section 212(b) of the Adult Education and Family Literacy Act (20 U.S.C. 9212(b)) is amended— (1) in paragraph (1)(A)—
14 15 16 17 18	SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM. Section 212(b) of the Adult Education and Family Literacy Act (20 U.S.C. 9212(b)) is amended— (1) in paragraph (1)(A)— (A) in clause (i), by inserting "and the em-
14 15 16 17 18 19	<ul> <li>SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM.</li> <li>Section 212(b) of the Adult Education and Family</li> <li>Literacy Act (20 U.S.C. 9212(b)) is amended— <ul> <li>(1) in paragraph (1)(A)—</li> <li>(A) in clause (i), by inserting "and the employment performance indicator described in</li> </ul> </li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM.</li> <li>Section 212(b) of the Adult Education and Family</li> <li>Literacy Act (20 U.S.C. 9212(b)) is amended— <ul> <li>(1) in paragraph (1)(A)—</li> <li>(A) in clause (i), by inserting "and the employment performance indicator described in paragraph (2)(B)" after "paragraph (2)(A)";</li> </ul> </li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM. Section 212(b) of the Adult Education and Family Literacy Act (20 U.S.C. 9212(b)) is amended— (1) in paragraph (1)(A)— (A) in clause (i), by inserting "and the employment performance indicator described in paragraph (2)(B)" after "paragraph (2)(A)"; and
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	SEC. 205. PERFORMANCE ACCOUNTABILITY SYSTEM. Section 212(b) of the Adult Education and Family Literacy Act (20 U.S.C. 9212(b)) is amended— (1) in paragraph (1)(A)— (A) in clause (i), by inserting "and the employment performance indicator described in paragraph (2)(B)" after "paragraph (2)(A)"; and (B) in clause (ii), by striking "paragraph

1	(i) in clause (ii), by striking "in, re-
2	tention in" and all that follows through the
3	period at the end and inserting "in post-
4	secondary education, including registered
5	apprenticeship, or other skill training pro-
6	grams."; and
7	(ii) by adding at the end the fol-
8	lowing:
9	"(iv) Attainment of work readiness,
10	workforce skills, and certificates that are
11	nationally or industry recognized or ap-
12	proved by the State board or local board,
13	as appropriate.";
14	(B) by redesignating subparagraph (B) as
15	subparagraph (D);
16	(C) by inserting after subparagraph (A)
17	the following:
18	"(B) Employment performance indi-
19	CATOR.—Consistent with applicable Federal
20	and State privacy laws—
21	"(i) an eligible agency shall identify in
22	the State plan an individual participant
23	employment performance indicator, which
24	shall be entry into employment; and

1	"(ii) the State agency responsible for
2	maintaining and analyzing the data de-
3	scribed in clause (i) shall assist the eligible
4	agency in obtaining and using quarterly
5	wage records to collect such data.
6	"(C) TECHNOLOGY LITERACY INDI-
7	CATOR.—Beginning in 2013, an eligible agency
8	shall include a technology literacy indicator in
9	its performance measure."; and
10	(D) by striking subparagraph (D), as re-
11	designated by subparagraph (B), and inserting
12	the following:
13	"(D) ADDITIONAL INDICATORS.—An eligi-
14	ble agency may identify in the State plan addi-
15	tional indicators, including customer feedback,
16	for adult education, literacy, and workplace
17	skills activities authorized under this subtitle.";
18	and
19	(3) in paragraph $(3)(B)$ —
20	(A) in the heading, by inserting "AND EM-
21	PLOYMENT PERFORMANCE INDICATOR" after
22	"INDICATORS"; and
23	(B) by striking "paragraph $(2)(B)$ " and
24	inserting "paragraph $(2)(C)$ and for the em-

1	ployment performance indicator described in
2	paragraph (2)(B)".
3	SEC. 206. STATE DISTRIBUTION OF FUNDS; MATCHING RE-
4	QUIREMENT.
5	Section 222(a) of the Adult Education and Family
6	Literacy Act (20 U.S.C. 9222(a)) is amended—
7	(1) in paragraph $(1)$ —
8	(A) by striking "not more than 10" and
9	inserting "not less than 10"; and
10	(B) by striking "82.5 percent" both places
11	the term appears and inserting "80 percent";
12	and
13	(2) in paragraph $(2)$ , by striking "12.5 per-
14	cent" and inserting "15 percent".
15	SEC. 207. STATE LEADERSHIP ACTIVITIES.
16	Section 223(a) of the Adult Education and Family
17	Literacy Act (20 U.S.C. 9223(a)) is amended to read as
18	follows:
19	"(a) ACTIVITIES.—
20	"(1) REQUIRED ACTIVITIES.—Each eligible
21	agency shall use funds made available under section
22	222(a)(2) for the following adult education, literacy,
23	and work readiness skills activities:
24	"(A) The establishment or operation of
25	professional development programs to improve

1	the quality of instruction provided pursuant to
2	local activities required under section 231(b).
3	"(B) The provision of technical assistance
4	to eligible providers of adult education, literacy,
5	and workplace skills activities to enable them to
6	fulfill the purpose of this title, as described in
7	section 202.
8	"(C) The monitoring and evaluation of
9	adult education and related activities to deter-
10	mine what works and broadly disseminate infor-
11	mation about models and best practices and
12	tools within the State.
13	"(D) The provision of technology assist-
14	ance, including staff training, to eligible pro-
15	viders of adult education, literacy, and work-
16	place skills activities to enable the eligible pro-
17	viders to improve the quality of such activities.
18	"(E) Coordination with the workforce in-
19	vestment systems supported under title I.
20	"(2) PERMISSIBLE ACTIVITIES.—Each eligible
21	agency may use funds made available under section
22	222(a)(2) for 1 or more of the following adult edu-
23	cation, literacy, and workplace skills activities:
24	"(A) The support for State or regional net-
25	works of literacy resource centers.

1	"(B) Incentives for program coordination
2	and integration, and performance awards.
3	"(C) Developing and disseminating cur-
4	ricula for postsecondary and job training readi-
5	ness, including curricula for using technology
6	for distance learning and for instructional and
7	teacher training purposes.
8	"(D) Coordination with existing support
9	services, such as transportation, child care, and
10	other assistance designed to increase rates of
11	enrollment in, and successful completion of,
12	adult education, literacy, and workplace skills
13	activities, to adults enrolled in such activities.
14	"(E) Developing innovative content and
15	models for integrated education and training
16	programs.
17	"(F) Developing innovative content and
18	models to foster the transition to postsecondary
19	education and career pathways.
20	"(G) Linkages with postsecondary edu-
21	cational institutions.
22	"(H) Linkages with community-based or-
23	ganizations.
24	"(I) Support for recruitment and outreach
25	for instructors, students, and employers.".

#### 1 SEC. 208. STATE PLAN.

2	Section 224 of the Adult Education and Family Lit-
3	eracy Act (20 U.S.C. 9224) is amended—
4	(1) in subsection (b)—
5	(A) in paragraph (11), by striking "and"
6	after the semicolon;
7	(B) in paragraph (12), by striking the pe-
8	riod at the end and inserting a semicolon; and
9	(C) by adding at the end the following:
10	"(13) a description of the knowledge and skills
11	necessary for acceptance in postsecondary education
12	and training;
13	"(14) a description of any certification or other
14	requirements for instructors in eligible adult edu-
15	cation, literacy, and workplace skills program pro-
16	viders in the State;
17	((15) a description of the professional develop-
18	ment needs of adult education, literacy, and work-
19	place skills providers in the State;
20	"(16) a description of how the State will—
21	"(A) use technology to improve the quality
22	of adult education, literacy, and workplace skills
23	services; and
24	"(B) expand access to such services for
25	workers and students;

1	"(17) a description of how the State will carry
2	out programs described in section 244;
3	"(18) a description of the data system that the

4 State will use to track over time student outcomes
5 on the performance measures described in section
6 212;

7 "(19) a description of the State's program to
8 invest in the skills of workers, including plans for in9 volving business as an active partner in the effort;
10 and

11 "(20) a description of how the adult education 12 programs will be integrated with occupational skills 13 programs and aligned with postsecondary education, 14 career, and technical education, workforce develop-15 ment programs, and other Federal funds available 16 under title I and other relevant Federal programs."; 17 (2) by striking subsection (e) and inserting the 18 following:

19 "(e) PEER REVIEW AND PLAN APPROVAL.—The Sec-20 retary shall—

21 "(1) establish a peer review process to assist in
22 the review and approval of State plans;

23 "(2) in consultation with the National Institute
24 for Adult Education, Literacy, and Workplace Skills,

1	appoint individuals, representing the range of stake-
2	holders, to the peer-review process, including—
3	"(A) representatives of adult learners,
4	adult education, literacy, and workplace skills
5	providers, eligible agencies, State educational
6	agencies, institutions of higher education, rep-
7	resentatives of local or State workforce invest-
8	ment boards; and

9 "(B) experts in the fields of adult edu10 cation, literacy, and workplace skills;

"(3) approve a State plan within 120 days after
receiving the plan, unless the Secretary makes a
written determination, within 30 days after receiving
the plan, that the plan does not meet the requirements of this section or is inconsistent with specific
provisions of this subtitle; and

17 "(4) not finally disapprove of a State plan be-18 fore offering the eligible agency the opportunity, prior to the expiration of the 30-day period begin-19 20 ning on the date on which the eligible agency re-21 ceived the written determination described in para-22 graph (3), to revise the plan, and providing technical 23 assistance in order to assist the eligible agency in 24 meeting the requirements of this subtitle."; and

25 (3) by striking subsections (f) and (g).

1 SEC. 209. PROGRAMS FOR CORRECTIONS EDUCATION AND 2 OTHER INSTITUTIONALIZED INDIVIDUALS. 3 Section 225 of the Adult Education and Family Literacy Act (20 U.S.C. 9225) is amended— 4 5 (1) in subsection (b)— (A) in paragraph (3), by striking "and" 6 7 after the semicolon at the end; 8 (B) in paragraph (4), by striking the pe-9 riod at the end and inserting a semicolon; and 10 (C) by adding at the end the following: 11 "(5) integrated education and training pro-12 grams; 13 "(6) career pathways programs; 14 "(7) dual enrollment programs; and 15 "(8) preparation for postsecondary education 16 and training."; 17 (2) by redesignating subsection (d) as sub-18 section (e); and 19 (3) by inserting after subsection (c) the fol-20 lowing: 21 "(d) REPORT.—In addition to any report required 22 under section 212(c), each eligible agency that receives as-23 sistance provided under this section shall annually prepare 24 and submit to the Secretary a report on the progress, as described in section 212(c)(1), of the eligible agency with 25

respect to the programs and activities of the eligible entity
 receiving assistance under this section.".

#### 3 SEC. 210. GRANTS AND CONTRACTS FOR ELIGIBLE PRO-4 VIDERS.

5 Section 231(b)(1) of the Adult Education and Family
6 Literacy Act (20 U.S.C. 9241(b)(1)) is amended to read
7 as follows:

8 "(1) Adult education, literacy, and workplace 9 skills services, which may include workplace literacy 10 services, integrated education and training services, 11 and transition to postsecondary education and train-12 ing and career pathways.".

#### 13 SEC. 211. LOCAL APPLICATION.

Section 232 of the Adult Education and Family Literacy Act (20 U.S.C. 9242) is amended—

16 (1) in the matter preceding paragraph (1), by
17 inserting "the measurable goals to be accomplished
18 as a result of the grant or contract and" after "in19 cluding";

20 (2) in paragraph (1), by striking "and" after21 the semicolon;

(3) in paragraph (2), by striking the period and
inserting "; and"; and

24 (4) by adding at the end the following:

1 "(3) a description of how the grantee or con-2 tractor will collect data for purposes of reporting 3 performance measures to assess and evaluate the 4 progress of adult education students and activities.". 5 SEC. 212. ADMINISTRATIVE PROVISIONS. 6 Section 241 of the Adult Education and Family Lit-7 eracy Act (20 U.S.C. 9251) is amended by adding at the 8 end the following: 9 "(c) RULEMAKING.— "(1) IN GENERAL.—The Secretary shall issue 10 11 such regulations as are necessary to reasonably en-12 sure compliance with this title. 13 "(2) CONSULTATION.—Before publishing in the 14 Federal Register proposed regulations to carry out 15 this title, the Secretary shall consult with the Sec-16 retary of Labor and obtain the advice and rec-17 ommendations of representatives of— 18 "(A) adult learners; 19 "(B) adult education, literacy, and work-20 place skills providers; 21 "(C) eligible agencies; 22 "(D) State educational agencies; 23 "(E) institutions of postsecondary education, including community colleges; 24

1	"(F) representatives of State and local
2	workforce investment boards;
3	"(G) other organizations involved with the
4	implementation and operation of programs
5	under this title; and
6	"(H) community based organizations in-
7	volved with the implementation and operation of
8	programs under this title.
9	"(3) MEETINGS AND ELECTRONIC EX-
10	CHANGE.—The advice and recommendations de-
11	scribed in paragraph (2) may be obtained through
12	such mechanisms as regional meetings and electronic
13	exchanges of information.".
14	SEC. 213. NATIONAL INSTITUTE FOR ADULT EDUCATION,
15	LITERACY, AND WORKPLACE SKILLS.
16	Section 242 of the Adult Education and Family Lit-
17	eracy Act (20 U.S.C. 9252) is amended—
18	(1) by striking the section heading and insert-
19	ing the following "NATIONAL INSTITUTE FOR
20	ADULT EDUCATION, LITERACY, AND WORK-
21	PLACE SKILLS'';
22	(2) by striking subsection (a) and inserting the
23	following:

1	"(a) PURPOSE.—The purpose of the National Insti-
2	tute for Adult Education, Literacy, and Workplace Skills
3	is to—
4	"(1) provide national leadership regarding adult
5	education and family literacy;
6	"(2) coordinate adult education, literacy, and
7	workplace skills services and policy; and
8	"(3) serve as a national resource for adult edu-
9	cation, literacy, and workplace skills programs by—
10	"(A) providing the best and most current
11	information available;
12	"(B) providing national leadership on the
13	use of technology for adult education; and
14	"(C) supporting the creation of new ways
15	to offer adult education, literacy, and workplace
16	skills services of proven effectiveness.";
17	(3) in subsection (b)—
18	(A) in paragraph (1), by striking "Na-
19	tional Institute for Literacy' and inserting
20	"National Institute for Adult Education, Lit-
21	eracy, and Workplace Skills";
22	(B) in paragraph (2), by striking "sepa-
23	rate" and inserting "independent"; and
24	(C) in paragraph (3), by striking "Na-
25	tional Institute for Literacy Advisory Board"

1	and inserting "National Institute for Adult
2	Education, Literacy, and Workplace Skills Ad-
3	visory Board";
4	(4) in subsection (c)(1)—
5	(A) in subparagraph (A)—
6	(i) in clause (iii), by striking "and"
7	after the semicolon;
8	(ii) in clause (iv), by inserting "and"
9	after the semicolon; and
10	(iii) by adding at the end the fol-
11	lowing:
12	"(v) effective practices for integrated
13	English literacy and civics education pro-
14	grams;'';
15	(B) by striking subparagraph (D) and in-
16	serting the following:
17	"(D) to collect and disseminate informa-
18	tion on methods of advancing education and lit-
19	eracy that show great promise for adults eligi-
20	ble for services under this title;";
21	(C) by striking subparagraph (E) and in-
22	serting the following:
23	"(E) to provide policy and technical assist-
24	ance to Federal, State, and local organizations

1	for the improvement of adult education, lit-
2	eracy, and workplace skills services;";
3	(D) in subparagraph (G), by inserting
4	"and integrated English literacy and civics edu-
5	cation programs" after "workforce investment
6	activities'';
7	(E) in subparagraph (H), by striking
8	"and" after the semicolon;
9	(F) in subparagraph (I), by striking the
10	period and inserting a semicolon; and
11	(G) by adding at the end the following:
12	"(J) to carry out section 306 of the Adult
13	Education and Economic Growth Act of 2009;
14	and
15	"(K) not later than 4 years after the date
16	of enactment of the Adult Education and Eco-
17	nomic Growth Act of 2009, to conduct an eval-
18	uation and submit a report to the Interagency
19	Group, the Committee on Health, Education,
20	Labor, and Pensions of the Senate, and the
21	Committee on Education and Labor of the
22	House of Representatives on the effectiveness of
23	programs funded under this title in achieving
24	the purpose described in section 202, which
25	evaluation and report shall include—

1	"(i) a longitudinal study of outcomes
2	for adult learners served under programs
3	under this title;
4	"(ii) an analysis of the adequacy of
5	the performance measures identified in sec-
6	tion 212; and
7	"(iii) recommendations for improved
8	performance measures and on how to im-
9	prove program effectiveness."; and
10	(5) in subsection (e)—
11	(A) in the heading, by striking "NATIONAL
12	INSTITUTE FOR LITERACY ADVISORY BOARD"
13	and inserting "NATIONAL INSTITUTE FOR
14	Adult Education, Literacy, and Work-
15	PLACE SKILLS ADVISORY BOARD"; and
16	(B) in paragraph (1)(A), by striking "Na-
17	tional Institute for Literacy Advisory Board"
18	and inserting "National Institute for Adult
19	Education, Literacy, and Workplace Skills Ad-
20	visory Board".
21	SEC. 214. NATIONAL LEADERSHIP ACTIVITIES.
22	Section 243 of the Adult Education and Family Lit-
23	eracy Act (20 U.S.C. 9253) is amended to read as follows:

#### 1 "SEC. 243. NATIONAL LEADERSHIP ACTIVITIES.

2 "The Secretary shall establish and carry out a pro3 gram of national leadership activities to improve the qual4 ity and outcomes of adult education, literacy, and work5 place skills programs nationwide. Such activities shall in6 clude the following:

7 "(1) Technical assistance, which may include— "(A) assistance to eligible providers in de-8 9 veloping and using certification systems, per-10 formance measures, and data systems for the 11 improvement of adult education, literacy, and 12 workplace skills activities, including family lit-13 eracy services, transition to postsecondary edu-14 cation or career pathways, and integrated 15 English literacy and civics education programs;

"(B) assistance related to professional development activities and assistance for the purpose of developing, improving, identifying, and disseminating the most successful methods and techniques for providing adult education, literacy, and workplace skills activities, including family literacy services, transition to postsecondary education or career pathways, and integrated English literacy and civics education programs, based on scientific evidence where available; or

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1	"(C) assistance in distance learning and
2	promoting and improving the use of technology
3	in the classroom.
4	"(2) National demonstration projects for im-
5	proving adult education, literacy, and workplace
6	skills services, which may include projects that—
7	"(A) accelerate learning outcomes for adult
8	learners with the lowest literacy levels;
9	"(B) promote career pathways;
10	"(C) allow dual enrollment in adult sec-
11	ondary education and credit bearing postsec-
12	ondary coursework;
13	"(D) provide integrated education and
14	training services;
15	"(E) build capacity to enhance the inten-
16	sity of adult education, literacy, and workplace
17	skills services;
18	"(F) establish partnerships to improve the
19	quality of and expand adult education, literacy,
20	and workplace skills services to more adults;
21	"(G) provide professional development op-
22	portunities to adult education, literacy, and
23	workplace skills service providers;
24	"(H) develop new curricula and methods of
25	instruction that improve learning outcomes in

1	adult education, literacy, and workplace skills
2	programs; and
3	"(I) provide integrated English literacy
4	and civics education program instruction.
5	"(3) Dissemination of the results and best prac-
6	tices identified in the national demonstration
7	projects described in paragraph (2).
8	"(4) Program evaluation and data collection
9	and reporting.".
10	SEC. 215. INTEGRATED ENGLISH LITERACY AND CIVICS
11	EDUCATION PROGRAMS.
12	Chapter 4 of subtitle A of the Adult Education and
13	Family Literacy Act (20 U.S.C. 9251 et seq.) is amended
13 14	Family Literacy Act (20 U.S.C. 9251 et seq.) is amended by adding at the end the following:
14	by adding at the end the following:
14 15	by adding at the end the following: <b>"SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS</b>
14 15 16 17	by adding at the end the following: <b>"SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS</b> EDUCATION PROGRAMS.
14 15 16 17	by adding at the end the following: <b>"SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS</b> <b>EDUCATION PROGRAMS.</b> (a) IN GENERAL.—From funds reserved under sec-
14 15 16 17 18	by adding at the end the following: <b>"SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS</b> <b>EDUCATION PROGRAMS.</b> (a) IN GENERAL.—From funds reserved under sec- tion 211(a)(4) for each fiscal year, the Secretary shall
14 15 16 17 18 19	by adding at the end the following: <b>"SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS</b> <b>EDUCATION PROGRAMS.</b> (a) IN GENERAL.—From funds reserved under sec- tion 211(a)(4) for each fiscal year, the Secretary shall award grants to States, in accordance with the allocations
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	by adding at the end the following: <b>"SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS</b> <b>EDUCATION PROGRAMS.</b> (a) IN GENERAL.—From funds reserved under sec- tion 211(a)(4) for each fiscal year, the Secretary shall award grants to States, in accordance with the allocations under subsection (b), for integrated English literacy and
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	by adding at the end the following: "SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS EDUCATION PROGRAMS. "(a) IN GENERAL.—From funds reserved under sec- tion 211(a)(4) for each fiscal year, the Secretary shall award grants to States, in accordance with the allocations under subsection (b), for integrated English literacy and civics education programs.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	by adding at the end the following: "SEC. 244. INTEGRATED ENGLISH LITERACY AND CIVICS EDUCATION PROGRAMS. "(a) IN GENERAL.—From funds reserved under sec- tion 211(a)(4) for each fiscal year, the Secretary shall award grants to States, in accordance with the allocations under subsection (b), for integrated English literacy and civics education programs. "(b) ALLOCATIONS.—

"(A) 65 percent to States on the basis of 1 2 a State's need for integrated English and civics 3 education programs, as determined by calcu-4 lating each State's share of a 10-year average 5 of the data compiled by the Office of Immigra-6 tion Statistics of the Department of Homeland 7 Security, for immigrants admitted for lawful 8 permanent residence for the 10 most recent 9 years; and

"(B) 35 percent to States on the basis of
whether the State experienced growth, as measured by the average of the 3 most recent years
for which data compiled by the Office of Immigration Statistics of the Department of Homeland Security are available, for immigrants admitted for lawful permanent residence.

17 "(2) MINIMUM.—No State shall receive an allo18 cation under paragraph (1) for a fiscal year in an
19 amount that is less than \$60,000.".

# 20 TITLE III—21ST CENTURY TECH21 NOLOGY AND SKILLS FOR 22 ADULT LEARNERS

#### 23 SEC. 301. PURPOSES.

24 The purposes of this title are the following:

1	(1) To expand access to adult education serv-
2	ices through the use of technology.
3	(2) To provide professional development for
4	providers of adult education, literacy, and workplace
5	skills services so that they are able to—
6	(A) effectively use technology in the deliv-
7	ery of adult education, literacy, and workplace
8	skills services; and
9	(B) improve the quality of instruction and
10	accelerate the—
11	(i) achievement of basic educational
12	skills, English language literacy, and sec-
13	ondary school equivalency or postsecondary
14	education; and
15	(ii) training readiness for adult learn-
16	ers.
17	(3) To assist States in developing a 21st Cen-
18	tury delivery system for adult education, literacy,
19	and workplace skills services.
20	(4) To assist adults in developing technology lit-
21	eracy.
22	SEC. 302. DEFINITIONS.
23	In this title:
24	(1) Adult education terms.—The terms
25	"adult education", "eligible agency", "eligible pro-

1	vider", "Secretary", and "State" have the meanings
2	given the terms in section 203 of the Adult Edu-
3	cation and Family Literacy Act (20 U.S.C. 9202).
4	(2) DISTANCE EDUCATION.—The term "dis-
5	tance education" has the meaning given the term in
6	section $103$ of the Higher Education Act of $1965$
7	(20 U.S.C. 1003).
8	(3) INSTITUTE.—The term "Institute" means
9	the National Institute for Adult Education, Literacy,
10	and Workplace Skills established under section 242
11	of the Adult Education and Family Literacy Act (20
12	U.S.C. 9252).
13	(4) TECHNOLOGY LITERACY.—The term "tech-
14	nology literacy" means the knowledge and skills in
15	using contemporary information, communication and
16	learning technologies in a manner necessary for suc-
17	cessful lifelong learning and citizenship in the knowl-
18	edge-based, digital, and global 21st Century, which
19	includes the abilities—
20	(A) to effectively communicate and collabo-
21	rate;
22	(B) to analyze and solve problems;
23	(C) to access, evaluate, manage, and create
24	information and otherwise gain information lit-
25	eracy; and

1	(D) to do so in a safe and ethical manner.
2	SEC. 303. RESERVATION OF FUNDS AND ALLOTMENTS.
3	(a) Reservation of Funds.—From the sums ap-
4	propriated under section 307 for a fiscal year, the Sec-
5	retary shall reserve 3 percent or \$7,500,000 to carry out
6	section 306, whichever amount is less.
7	(b) Allotment of Remainder.—From the sums
8	remaining for a fiscal year after making the reservation
9	under subsection (a), the Secretary shall allot—
10	(1) 75 percent to carry out section 305;
11	(2) 20 percent to carry out section 304; and
12	(3) 5 percent for administrative costs in car-
13	rying out section 304.
14	(c) Allotments to Eligible Agencies.—
15	(1) IN GENERAL.—From the sums available to
16	carry out section 304 for a fiscal year, the Secretary
17	shall allot to each eligible agency with an approved
18	application an amount that bears the same relation-
19	ship to such sums as the amount received under sec-
20	tion $211(c)(2)$ of the Adult Education and Family
21	Literacy Act (20 U.S.C. $9211(c)(2)$ ) by such eligible
22	agency bears to the amount received under such sec-
23	tion for such fiscal year by all eligible agencies.
24	(2) MINIMUM ALLOTMENT.—No eligible agency
25	shall receive an all otment under paragraph $(1)$ for a

fiscal year in amount that is less than \$100,000. If
the amount appropriated to carry out section 304
for a fiscal year is not sufficient to pay such minimum allotment, the amount of such minimum allotments shall be ratably reduced.

#### 6 SEC. 304. GRANTS TO ELIGIBLE AGENCIES.

7 (a) AUTHORIZATION OF GRANTS.—The Secretary
8 shall award grants to eligible agencies from allotments
9 under section 303(b).

10 (b) Application.—

- (1) IN GENERAL.—Each eligible agency that desires to receive a grant under this title shall submit
  an application to the Secretary at such time, in such
  manner, and accompanied by such information as
  the Secretary may require.
- 16 (2) CONTENTS.—An application submitted
  17 under paragraph (1) shall contain the following:
- 18 (A) A description of the eligible agency's
  19 technology plan for the adult education system,
  20 including measurable goals to be achieved.
- 21 (B) A description of how the eligible agen22 cy will provide technical assistance and support
  23 to local programs.
- 24 (C) A description of how the eligible agen25 cy will use technology to expand adult edu-

1	cation, literacy, and workplace skills services to
2	more adults, including those in rural areas.
3	(D) A description of the long-term goals
4	and strategies for improved outcomes for adult
5	learners.
6	(E) A description of the professional devel-
7	opment activities to be undertaken.
8	(F) A description of the performance
9	benchmarks and how data will be collected.
10	(G) A description of how the eligible agen-
11	cy will ensure that grants or contracts to eligi-
12	ble providers are of sufficient size and scope to
13	achieve the purposes of this title.
14	(c) ACTIVITIES.—An eligible agency that receives a
15	grant under this title shall carry out the following:
16	(1) Developing a statewide technology plan for
17	the adult education system.
18	(2) Providing professional development for
19	adult education, literacy, and workplace skills service
20	providers.
21	(3) Providing access to curricula, instruction,
22	and assessment for adult learners and eligible pro-
23	viders.

1	(4) Supporting the development of curricula
2	and assessment tools for adult education, literacy,
3	and workplace skills service providers.
4	(5) Providing guidance and technical assistance
5	to eligible providers.
6	(6) Supporting innovative pilot projects such as
7	the use of assistive technology to deliver content to
8	adult learners.
9	SEC. 305. GRANTS AND CONTRACTS TO ELIGIBLE PRO-
10	VIDERS.
11	(a) Authorization of Grants and Contracts.—
12	An eligible agency that receives a grant under this title
13	shall award grants and contracts to eligible providers to
14	carry out activities described in this section.
15	(b) ELIGIBLE PROVIDER APPLICATION.—An eligible
16	provider that desires to receive a grant or contract under
17	this title shall submit an application to an eligible agency,
18	which shall include—
19	(1) a description of how the eligible provider
20	will integrate technology into the eligible provider's
21	delivery of adult education, literacy, and workplace
22	skills services;
23	(2) a description of professional development
24	activities to be undertaken; and

1 (3) a description of plans to regularly replace 2 computers and servers that lack the functional capa-3 bilities to process new online applications and serv-4 ices, including video conferencing, video streaming, 5 virtual simulations, and distance education courses. 6 (c) ELIGIBLE PROVIDER ACTIVITIES.—An eligible 7 provider that receives a grant or contract under this title 8 shall carry out the following:

9 (1) Acquiring and effectively implementing 10 technology tools, applications, and other resources in 11 conjunction with enhancing or redesigning adult 12 education, literacy, and workplace skills curricula to 13 increase adult learning outcomes and improve adult 14 technology literacy.

15 (2) Acquiring and effectively implementing
16 technology tools, applications, and other resources
17 to—

(A) conduct on-going assessments and use
other timely data systems to more effectively
identify individual learning needs and guide
personalized instruction, learning, and appropriate interventions that address those personalized student learning needs; and

24 (B) support individualized learning, includ-25 ing through instructional software and digital

content that support the learning needs of each
 student or through providing access to high
 quality courses and instructors, especially in
 rural areas.

5 (3) Providing professional development activi6 ties for providers of adult education, literacy, and
7 workplace skills services that includes—

8 (A) training that is on-going, sustainable, 9 timely, and directly related to delivering adult 10 education, literacy, and workplace skills serv-11 ices;

(B) training in strategies and pedagogy in
the delivery of adult education, literacy, and
workplace skills services that involves the use of
technology and curriculum redesign as key components of changing teaching and learning and
improving outcomes for adult learners;

18 (C) training in the use of technology to en19 sure that providers of adult education, literacy,
20 and workplace skills services are able to use
21 technology for data analysis to enable individ22 ualized instruction and to use technology to im23 prove technology literacy for adult learners; and

(D) training that includes on-going com munication and follow-up with instructors,
 facilitators, and peers.

4 (4) Acquisition and implementation of tech5 nology tools, applications, and other resources to be
6 employed in professional development activities.

# 7 SEC. 306. NATIONAL ADULT LEARNING AND TECHNOLOGY 8 RESOURCE CENTER.

9 (a) IN GENERAL.—The Institute shall establish and 10 maintain the National Adult Learning and Technology 11 Resource Center (referred to in this section as the "Cen-12 ter").

(b) DUTIES OF THE CENTER.—The Center shall—
(1) develop frameworks for technology-based
learning and professional development materials for
adult education, literacy, and workplace skills;

17 (2) develop frameworks for performance meas-18 ures for technology literacy;

19 (3) provide technical assistance to eligible enti20 ties and eligible providers of adult education, lit21 eracy, and workplace skills;

(4) support distance education for professional
development for eligible entities and eligible providers of adult education, literacy, and workplace
skills services;

(5) support the innovative uses of technology,
 such as the use of assistive technology, to deliver
 content to adult learners; and

4 (6) be accessible to the public through the5 website of the Institute.

#### 6 SEC. 307. AUTHORIZATION OF APPROPRIATIONS.

7 There are authorized to be appropriated to carry out
8 this title \$250,000,000 for fiscal year 2010 and such sums
9 as may be necessary for each succeeding fiscal year.

# 10 TITLE IV—RESEARCH IN ADULT 11 EDUCATION

#### 12 SEC. 401. RESEARCH IN ADULT EDUCATION.

(a) IN GENERAL.—Section 133(c)(2)(A) of the Edu(a) IN GENERAL.—Section 133(c)(2)(A) of the Edu(a) IN GENERAL.—Section 133(c)(2)(A) of the Edu(b) IS an ended by inserting (200 U.S.C.)
(c) IS (2)(A)) is amended by inserting (education and)
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(c) IS (2)(A)) is amended by inserting (education and)

17 (b) NATIONAL RESEARCH AND DEVELOPMENT CEN-18 TER.—

(1) IN GENERAL.—The Secretary of Education
shall direct the Commissioner for Education Research of the National Center for Education Research established pursuant to section 131 of the
Education Sciences Reform Act of 2002 (20 U.S.C.
9531) to establish a national research and development center for adult education, literacy, and work-

1	place skills as described in section $133(c)(2)(A)$ of
2	such Act (20 U.S.C. 9533(c)(2)(A)).

3 (2)PROVISION FOR **EXPANSION** OF RE-4 SEARCH.—If, as of the date of the enactment of this Act, the Commissioner for Education Research of 5 6 the National Center for Education Research has established a center for adult literacy in accordance 7 8 with section 133(c)(2)(A) of the Education Sciences 9 Reform Act of 2002 (20 U.S.C. 9533(c)(2)(A)), the 10 Commissioner shall expand the topic of research of 11 such center to include adult education, in accordance 12 with the amendment made by subsection (a).

# 13 TITLE V—EMPLOYER 14 INCENTIVES

15 SEC. 501. CREDIT FOR EMPLOYER EDUCATIONAL ASSIST-

16 ANCE PROGRAMS.

17 (a) IN GENERAL.—Subpart D of part IV of sub18 chapter A of chapter 1 of the Internal Revenue Code of
19 1986 is amended by adding at the end the following new
20 section:

21 "SEC. 45R. CREDIT FOR EMPLOYER EDUCATIONAL ASSIST-

22 ANCE PROGRAMS.

23 "(a) GENERAL RULE.—For purposes of section 38,
24 in the case of an employer, the employer educational as25 sistance program credit determined under this section for

the taxable year is an amount equal to 50 percent of the
 qualified educational assistance expenses paid or incurred
 by the taxpayer to or on behalf of any employee of the
 taxpayer during the taxable year, regardless if the pro gram is provided at the workplace or outside of the work place.

7 "(b) LIMITATIONS.—

8 "(1) PER EMPLOYEE LIMITATION.—The 9 amount of the qualified educational assistance ex-10 penses taken into account under subsection (a) with 11 respect to any employee for the taxable year shall 12 not exceed \$5,250.

13 (2)TOTAL LIMITATION.—The aggregate 14 amount of the qualified educational assistance ex-15 penses taken into account under subsection (a) with 16 respect to all employees of the taxpayer for the tax-17 able year shall not exceed the average of the aggre-18 gate qualified educational assistance expenses with 19 respect to all employees of the taxpayer taken into 20 account under subsection (a) in the 3 taxable years 21 preceding such taxable year.

"(3) TRANSITION RULE.—

23 "(A) IN GENERAL.—In the case of a tax24 able year in which qualified educational assist25 ance expenses of the taxpayer have not been

1	taken into account under subsection (a) for
2	each of the 3 taxable years preceding such tax-
3	able year, the aggregate amount of the qualified
4	educational assistance expenses taken into ac-
5	count under subsection (a) with respect to all
6	employees of the taxpayer for such taxable year
7	shall not exceed the average of the sum of—
8	"(i) the aggregate qualified edu-
9	cational assistance expenses with respect to
10	all employees of the taxpayer taken into
11	account under subsection (a) in any of the
12	3 taxable years preceding such taxable
13	year, plus
14	
17	"(ii) the aggregate amount of
15	"(ii) the aggregate amount of amounts paid or expenses incurred by the
15	amounts paid or expenses incurred by the
15 16	amounts paid or expenses incurred by the employer, for which an exclusion was al-
15 16 17	amounts paid or expenses incurred by the employer, for which an exclusion was al- lowable to any employee of the employer
15 16 17 18	amounts paid or expenses incurred by the employer, for which an exclusion was al- lowable to any employee of the employer under section 127, in any of such 3 taxable
15 16 17 18 19	amounts paid or expenses incurred by the employer, for which an exclusion was al- lowable to any employee of the employer under section 127, in any of such 3 taxable years in which no expenses were taken into
15 16 17 18 19 20	amounts paid or expenses incurred by the employer, for which an exclusion was al- lowable to any employee of the employer under section 127, in any of such 3 taxable years in which no expenses were taken into account under subsection (a), plus
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	amounts paid or expenses incurred by the employer, for which an exclusion was al- lowable to any employee of the employer under section 127, in any of such 3 taxable years in which no expenses were taken into account under subsection (a), plus "(iii) in the case of a taxable year in

1	
1	ceding such taxable year, an amount equal
2	to—
3	"(I) $$5,250$ , multiplied by
4	"(II) the number of employees of
5	the taxpayer with respect to which the
6	taxpayer has qualified educational as-
7	sistance expenses in such taxable year.
8	"(c) Qualified Educational Assistance EX-
9	PENSES.—For purposes of this section—
10	"(1) IN GENERAL.—The term 'qualified edu-
11	cational assistance expenses' means expenses paid
12	for educational assistance pursuant to an edu-
13	cational assistance program (within the meaning of
14	section $127(b)$ ).
15	"(2) Educational assistance.—The term
16	'educational assistance' has the meaning given such
17	term by section $127(c)(1)$ , applied without regard to
18	subparagraph (B) thereof, except that such term in-
19	cludes a payment only if such payment is made with
20	respect to an employee enrolled in a program pro-
21	vided at the workplace or outside of the workplace—
22	"(A) leading to a sub-baccalaureate degree
23	or career technical certificate awarded by an ac-
24	credited postsecondary institution; or

"(B) in basic education, workplace skills,
 or English language training leading to a na tionally recognized certificate of proficiency.

4 "(d) OTHER DEFINITIONS AND SPECIAL RULES.—
5 Rules similar to the rules of paragraphs (2) through (5)
6 of section 127(c) shall apply for purposes of this section.
7 "(e) DENIAL OF DOUBLE BENEFIT.—No deduction
8 or other credit shall be allowed under this chapter to an
9 employer for any amount taken into account in deter10 mining the credit under this section.".

(b) CREDIT INCLUDED IN GENERAL BUSINESS
CREDIT.—Section 38(b) of the Internal Revenue Code of
1986 is amended by striking "plus" at the end of paragraph (34), by striking the period at the end of paragraph
(35) and inserting ", plus", and by adding at the end the
following new paragraph:

17 "(36) the employer educational assistance pro18 gram credit determined under section 45R(a).".

(c) CLERICAL AMENDMENT.—The table of sections
for subpart D of part IV of subchapter A of chapter 1
of the Internal Revenue Code of 1986 is amended by adding at the end the following new item:

"Sec. 45R. Credit for employer educational assistance programs.".

23 (d) EFFECTIVE DATE.—The amendments made by
24 this section shall apply to expenses relating to courses of
25 instruction beginning after December 31, 2009.

#### THE ADULT EDUCATION AND ECONOMIC GROWTH ACT OF 2009

America is currently facing the worst economic crisis in decades, with an overall unemployment rate of 9.4 percent and 15.5 percent among individuals with less than a high school diploma. In order for the United States to remain globally competitive, we must invest in our adult education system. We need to provide the adult population with the tools necessary to obtain basic literacy or workplace skills, including English as a second language, to gain admission to job training programs or postsecondary education, to obtain employment, to become self-sufficient, or simply to advance in the workplace.

The Adult Education and Economic Growth Act of 2009 addresses historical underinvestment in our education and workforce system. The bill attempts to bridge the gap between adult education (WIA Title II) and occupational skills training (WIA Title I) to meet the current needs of our workforce. In 2006, more than 18 million adults age 18 through 64 had no high school credential. Today, many adult education programs are illequipped to meet demand. The Adult Education and Economic Growth Act provides additional funding and greater involvement of business leaders, state agencies, the adult education community, and workforce leaders so that adult students are better and more broadly served.

#### WHY THE ADULT EDUCATION AND ECONOMIC GROWTH ACT OF 2009 IS NEEDED

- Current adult education services reach only 3 million adults annually and were not designed for today's global economic challenges.
- According to the National Commission on Adult Literacy, 80 to 90 million U.S. adults today, about half of the adult workforce, do not have the basic education and communication skills required to obtain jobs that pay a family-sustaining wage.
- Existing programs cannot meet the needs of our nation's changing demographics.
- The United States needs more effective ways to encourage postsecondary institutions to develop more flexible programs and degree strategies that work for working adults.
- The Bureau of Labor Statistics forecasts that between 2004 and 2014, 24 of the 30 fastest-growing occupations will require workers with postsecondary education or training and about 40 percent of job openings over the next decade will require these skills.
- 57% of children whose parents have a high school diploma, but no college education, live in low-income families.
- Children's learning achievement improves in proportion to their parents' level of education.

#### WHAT THE BILL WOULD DO

### Ensure our adult education system prepares adult students to meet workforce and educational needs.

Attainment of a high school diploma or a GED is an important goal, but does not necessarily prepare adults for postsecondary education or the workforce. In fact, the National Commission on Adult Literacy reports that about 85 percent of GED graduates must take at least one remedial course before they can enroll in postsecondary education.

<u>Action</u>: Through the Adult Education and Economic Growth (AEEG) Act, modify program goals of Title I and Title II of the Workforce Investment Act to place greater emphasis on adult education, literacy, and workplace skills services for adults and bring about coordination of goals and outcomes among federal programs.

### Empower our workforce with adequate resources and effective and innovative educational and workforce programs.

Too many low-skilled workers are stuck in jobs that do not provide them with a career pathway that ultimately leads to a family-sustaining wage. Only 3 to 4 percent of the workers with the most limited literacy proficiencies receive basic skills training from their employers.

<u>Action</u>: Encourage collaboration between education, labor and business to provide education and training for low-skilled incumbent workers, create incentives for business to improve employee skills, and encourage states to increase the participation of incumbent workers in their workforce training and adult education programs.

### Expand access by ensuring that federal funding formulas accurately take into account the adult education and workforce skills needs of individual states.

For example, in English as a Second Language (ESL), states are provided with federal funding according to a formula based on the number of individuals without a high school diploma. However, a large part of a state's need is based on the percentage of their population that speaks English. In ESL and other adult education areas, many states are struggling to provide the requisite services under outdated program goals and funding formulas.

<u>Action</u>: Revise funding formulas to ensure that states receive funding according to the demographics and needs of their populations including the needs of their non-English speaking population.

#### Increase access to adult education, literacy, and workplace skills through the use of technology.

Technology increases the ability to reach adults at times and places convenient to them. By 2006, 73 percent of American adults were online, including those at the lowest literacy levels. We cannot reach all of those needing services without deploying technology to provide services outside the classroom walls.

<u>Action</u>: Create incentives for states and local service providers to increase their use of technology, fund development of a national adult education and workforce skills training web portal, and create incentives for states to use the portal and other technology as tools for better integrating their workforce skills training and adult education programs.

## Increase access to correctional education programs and provide for added accountability in the system.

Offenders with education and training are statistically less likely to commit crimes after release. There is a direct correlation between education level and recidivism: the higher the education level, the lower the recidivism rate. A decrease in recidivism reduces costs to taxpayers and keeps our communities safer.

<u>Action:</u> Currently, states may not use more than 10 percent of funds for corrections education. The AEEG Act would establish 10 percent as a minimum to be used for corrections education. The Act also requires a report on how the funding is being used to ensure that we are effectively preparing these individuals to become productive members of our society.

#### Encourage investment in lower skilled workers by providing employers with a tax credit.

Both employers and lower skilled working adults currently under-invest in adult education, English language training, and workplace skills necessary to ensure they can successfully move up the employment ladder and pursue postsecondary education. Population demographics tell us that our workforce is growing exactly among this lower skilled group of working adults from a variety of backgrounds, in particular, among minority and immigrant communities. It is critical to our national competitiveness that we build bridges to sound workplace skills and postsecondary education for a growing part of our workforce.

<u>Action:</u> AEEG creates a tax credit to encourage employers to invest in adult basic education and workplace skills.